

Thematic Legislative Update

This Legislative Update provides a summary translation of the Strategy of the Ministry of Reintegration for 2024-2026. The information presented here is based on official documents and materials published by the Ministry of Reintegration and is not attributable to UNHCR.

Strategy & Action Plan of the Ministry of Reintegration of Temporarily Occupied Territories for 2024-2026

On 26 April 2024, the Ministry of Reintegration of Temporarily Occupied Territories (hereinafter – Ministry of Reintegration) through [Order #126](#), adopted the [Strategy of the Ministry of Reintegration for 2024-2026](#) along with an Action Plan. This Strategy aims to advance the overarching objective of “implementing a consistent government policy to reintegrate the occupied territories and their populations into Ukraine's constitutional framework, ensuring adherence to international humanitarian law and the protection and restoration of the rights and freedoms of people affected by the war”.

The strategic tasks outlined by the Ministry of Reintegration are:

- Development and coordination of implementation of the state policy on supporting IDPs.
- Development of human capital and ensuring social protection for war-affected people.
- Coordination of humanitarian response.
- Implementation of state policy for the reintegration of de-occupied territories.
- Monitoring of compliance with international humanitarian law.

The Strategy's structure includes a brief background of the situation, an overview of each strategic task outlining its goals, the applicable legal framework, suggested activities, and numeric indicators to measure implementation progress. The accompanying Action Plan details each activity and assigns responsibility to personnel of the Ministry of Reintegration.

[Strategic Task 1: Development and coordination of implementation of the state policy on supporting IDPs](#)

- **The goal: To develop an effective policy and legal framework to facilitate the socio-economic integration of IDPs in hosting communities and to support the voluntary return of Ukrainian refugees. This includes creating conditions in Ukraine for their employment and access to housing solutions.**

Background: As of April 2024, estimates indicate that up to 10% of Ukraine's housing stock is damaged or destroyed. There are currently 1,038 registered collective sites, offering a total of 71,294 places of which 20,757 are vacant. At the same time, 18,708 families need temporary housing, yet only 2,909 households have been accommodated. Ukraine has approximately 4.8 million registered IDPs, comprising over 1.9 million men, 2.9 million women, and 909,000 children. Among the 2 million IDPs of working age, over 129,500 are unemployed and seeking employment.

In the European Union, about 4.27 million Ukrainians are under temporary protection, with around 2.5 million of working age. A UN survey conducted in European countries in June 2023 revealed that 62% of Ukrainian refugees abroad want to return to Ukraine in future. The primary obstacles they cited were challenges related to employment and housing availability.

Under this strategic goal, several key activities are planned, including:

- Updating the State Strategy on Internal Displacement up to 2025 and Action Plan.
- Developing Housing and Employment Strategies and corresponding Action Plans.
- Operating the Coordination Center on IDPs.
- Engaging international aid for various housing and employment solutions for war-affected people (provision of preferential loans and business grants for IDPs, support of housing construction/restorations, establishment and maintenance of collective sites)

The indicators for this goal are numeric and measurable, including:

- # of IDPs provided with housing through preferential loan program.
- # of IDPs provided with temporary housing.
- # of IDPs employed in the hosting hromadas.
- # of IDPs who obtained new qualifications/professions.
- # of IDPs who have started their businesses, including cases of relocated businesses.
- # of collective sites meeting minimum standards.¹

Strategic Task 2: Development of human capital and ensuring social protection for war-affected people.

- **The goal: To ensure the protection of rights, freedoms, and social needs of individuals, including children, affected by the Russian Federation's armed aggression.**

Background; Russia's full-scale invasion has severely damaged Ukraine's social security, increasing the need for social and rehabilitation services while revenues decline. The ongoing unlawful detention of Ukrainian citizens and the deportation of children to Russia or within occupied territories persist. The Ministry of Reintegration aims to prioritise the effective coordination of different actors on social protection of people, including those unlawfully detained and deported, especially children.

Activities under this goal include:

- Operating of the Commission on Facts of Liberty Deprivation.
- Operating of The National Information Bureau² and the Register of People in Captivity and ensuring assistance to people released from captivity.
- Operating the Coordination Center on Evacuation from Occupied Territories.
- Operating the Coordination Center on Child Protection.
- Supporting Ukrainian refugees abroad.

The indicators include:

- # of civil captives who received assistance³.
- # of citizens who received one-time state financial aid for a relative's death.
- # of Levko Lukianenko⁴ state scholarship recipients.
- # of citizens compensated for legal assistance expenses (in related cases).
- # of children registered in the State Registry of Deported and Forcibly Displaced Persons.

Strategic Task 3. Coordination of humanitarian response

- **The goal: To provide IDPs and evacuated people with financial, social, legal, medical, and psychological assistance, as well as housing and employment opportunities.**

Background; In 2023, the Ministry of Reintegration coordinated the evacuation of 140,173 people from Donetsk, Zaporizhzhia, Luhansk, Sumy, Kharkiv, and Kherson Oblasts. Also, it prioritized the provision of support for the most vulnerable groups of people through financial, social, psychological, medical, and legal assistance. Additionally, the Ministry aims to ensure housing and employment opportunities for those displaced. To facilitate

¹ Please read more in the Thematic Legislative Update on Collective Sites

² Aim is maintaining registers of deported, displaced, and people in captivity

³ The framework foresees monetary annual and monetary one-time assistance, as well as in-kind assistance

⁴ Levko Lukianenko scholarship is given to the citizens of Ukraine who were illegally detained on the occupied territories due to their political activity or activism

smooth coordination, 25 coordination centers for support to civilians were established at the oblast level and 75 at the rayon level.

The Ministry of Reintegration prioritizes international and governmental coordination to protect the social rights of people, including vulnerable groups such as IDPs, veterans, people with disabilities, and pensioners.

Activities under this task include:

- Operating the Coordination Center on Evacuation.
- Supporting local coordination centers for support to civilians.
- Coordinating humanitarian aid (non-food, food, cash, winterization) in areas of hostilities.
- Mobilizing international assistance for war-affected people and early recovery activities.
- Operating hotlines to respond to inquiries from citizens in occupied or frontline areas.

The numeric indicators include:

- # of evacuated people who received monetary assistance.
- # of evacuated people who received humanitarian assistance.
- # of critical infrastructure objects restored.
- # of coordination centers for support to civilians established at the rayon level.
- # of Oblast coordination centers for support to civilians with working groups.
- # of Oblast coordination centers for support to civilians with regional coordinators of the national psychological well-being program.

Strategic Task 4. Implementation of State Policy for Reintegration of De-occupied Territories

- **The goal: To ensure the effective and timely reestablishment of state authorities and local self-government in Ukraine's de-occupied territories. To restore human rights and freedoms and establish guarantees for the safety and reintegration of the population in these areas.**

Background: The Russian occupation of Ukrainian territories has de-facto imposed its system and legal framework across all spheres of life. This necessitates a comprehensive plan for reintegration after de-occupation, taking into account the duration and specific conditions during the occupation. Currently, coordinated and aligned state efforts are required to restore state authorities and local self-government bodies and implement security and reintegration measures in the de-occupied territories.

Key activities under this task include:

- Coordination of actions by ensuring the operation of the Coordination Center for De-occupied Territories.
- Development of the Strategy for the Restoration of State Authority and Reintegration of the Population of De-occupied Territories of Ukraine for the period up to 2026 and its operational plan 2024-2026.
- Ensuring the informational sovereignty of Ukraine in the occupied territories, as well as in adjacent areas, and informing the population about the dangers of explosive objects.

Progress will not be measured by specific indicators. Instead, it will be assessed through monitoring the implementation of activities outlined in the operational plan for the abovementioned Strategy.

Strategic Task 5. Monitoring of compliance with international humanitarian law

- **The goal: To implement measures to prevent violations of rights, freedoms, and interests of Ukrainian citizens resulting from armed aggression and restore violated rights.**

Background: Since the occupation, the Russian Federation has continued breaking international law in various ways. The Ministry of Reintegration will systematically monitor compliance with international humanitarian law

amid the armed aggression against Ukraine and inform the public, international partners, and human rights organizations. Additionally, the Ministry of Reintegration provides financial and social support to released PoWs and civil captives and their families, especially during their adaptation after captivity.

Activities foreseen under this task include:

- Development of a mechanism for collecting, documenting, processing, summarizing, and storing information about violations of IHL norms.
- Ensuring systematic monitoring of IHL violations connected with the armed aggression against Ukraine and informing international organizations.
- Ensuring the operation of the Interdepartmental Commission on the Application and Implementation of International Humanitarian Law in Ukraine.

The indicators for this task include # of cases where evidence is gathered and reported to international human rights organizations on:

- Persecution and illegal detention of residents in occupied territories.
- Unlawful property disposal.
- Militarization in educational, scientific, and cultural fields.
- Forced mobilization into the Russian armed forces from occupied areas.
- Illegal displacement and inhumane treatment of convicted individuals.

Risks

The Ministry of Reintegration also outlined the risks that may hinder the implementation of the Strategy, including the following:

- Military risk: escalation of the Russian Federation's armed aggression against Ukraine.
- Economic risk: lack of internal and external funding sources to implement the tasks and measures outlined in the Strategy.
- Socio-political risk: decreased trust in state institutions due to information and psychological campaigns aimed at destabilizing the society in Ukraine.
- Institutional risk: insufficient staffing due to a significant outflow of qualified personnel.

More on Legislative Updates via the links:

[MONTHLY LEGISLATIVE UPDATES](#) | [THEMATIC LEGISLATIVE UPDATES](#)

➔ Contacts

- Email: UKRKI@unhcr.org
- Phone: +38 044 288-9710

➔ More information

- UNHCR Ukraine:
- X: [UNHCR Ukraine \(@UNHCRUkraine\)](#) / X
- Facebook: www.facebook.com/UNHCRKyiv
- Instagram: www.instagram.com/unhcr_ukraine