

**CANDEL approach and interventions for the fourth round of the
Formal Consultations on the Global Compact on Refugees
Geneva, May 8-10, 2018**

Interventions as delivered:

Agenda item 1: Introduction (May 8, 10:40 – 13:00)

We welcome Draft Two, and we value the significant efforts made by UNHCR to develop this second draft in ways that responded to the recommendations and concerns raised to date. We also value the continued efforts to achieve consensus in meeting the goals and objectives of the New York Declaration in this Compact.

We are pleased that the Compact’s objectives align with, and reinforce, the objectives of the CRRF. This said, we would appreciate greater clarity on the reasons for which the objective in relation to “strengthened national protection systems and response capacities worldwide that safeguard the rights of refugees” has been removed. We also support UNHCR’s ongoing efforts to ensure that progress can be credibly and meaningfully measured, and stand ready to contribute in this regard.

We welcome the addition of the section on guiding principles, which reaffirms the foundational international laws and norms that underpin refugee protection. We regret that the reference to “mutually reinforcing contributions” has been removed from the text. It is Canada’s view that mutually reinforcing contributions and partnerships lie at the heart of increasing international cooperation, the goal the Compact sets out to achieve, and we hope that alternative language can be found which expresses this idea.

Finally, we welcome the strengthened considerations in relation to age, gender, and diversity and the way these considerations have been mainstreamed.

We look forward to engaging with all those present in the days to come, and thank UNHCR for its continued leadership of this process.

**Point 2 : Programme d’action : Mécanismes de partage de la charge et des responsabilités
(Partie III.A) (May 8, 15:00 – 18:00)**

Nous notons avec satisfaction les améliorations apportées à l’article portant sur les mesures pour le partage de la charge et des responsabilités. L’objectif fondamental de ce Pacte mondial consiste à promouvoir des moyens de mieux partager la responsabilité pour la protection des réfugiés à l’échelle mondiale afin de favoriser plus facilement les actions globales pour les réfugiés. Donc, cette partie du texte est de la plus haute importance. Nous recommandons que tous ces mécanismes s'appuient sur les

initiatives existantes et y ajoutent de la valeur le cas échéant, y compris des liens avec le Comité exécutif de l' HCR.

Nous sommes en faveur des nouveaux renseignements qui ont été fournis au sujet des Forums mondiaux sur les réfugiés, y compris les intervalles réguliers pour les tenir. Nous appuyons aussi le fait que ces rendez-vous soient convoqués collectivement par le HCR et un ou plusieurs États. Un tel partenariat contribuera pour beaucoup à partager le travail de logistique, mais surtout, à tirer parti de la mobilisation politique et du soutien diplomatique que les États peuvent apporter à l'égard des objectifs de ces rendez-vous. Comme nous l'avons déjà fait remarquer, nous appuyons la proposition selon laquelle de tels forums doivent faire le bilan de la mise en œuvre des engagements précédents, ce qui permettra d'améliorer la coopération, la responsabilisation, et la transparence. Nous encourageons le HCR à développer avec les États et les autres parties prenantes la méthodologie de suivi des annonces de contributions afin de s'assurer qu'elles sont adaptées à leur objectif.

Nous accueillons aussi favorablement, en général, les renseignements détaillés et les clarifications supplémentaires sur la Plateforme de soutien. Nous aimons particulièrement l'idée maîtresse selon laquelle chaque Plateforme de soutien profitera de la direction éclairée, de l'effet multiplicateur et de la mobilisation d'un groupe d'États, et que ces Plateformes pourraient amorcer l'organisation de conférences de solidarité. Nous suggérerions aussi que les Plateformes profitent des Forums mondiaux sur les réfugiés, en utilisant ces occasions pour mobiliser du soutien. Nous sommes conscients qu'il n'est ni possible ni souhaitable que tous les détails sur le fonctionnement des Plateformes de Support soient identifiés dans cette partie du texte, mais nous croyons que le texte devrait inclure un engagement de la part du HCR à s'engager dans un processus, en consultation avec les États et les autres acteurs, pour développer davantage cette initiative.

Nous nous déclarons favorables à de nouveaux ajouts au texte sur l'optimisation des partenariats et des contributions du secteur privé. Cependant, nous pensons que plus d'options pourraient être explorées pour faire augmenter et diversifier le financement par l'entremise du Pacte mondial. Nous préconisons que cet article comprenne un engagement à l'égard de l'exploration de systèmes de financement novateurs recommandés par le Groupe de haut niveau sur le financement humanitaire.

Finalement, nous sommes enchantés de la révision de l'article 48. L'importance de l'exercice de mesure d'impact de l'accueil des réfugiés dans la réalisation de la répartition équitable des responsabilités ne doit pas être sous-estimée. Le Canada appuie entièrement ces efforts qui, selon nous, nous permettront de tendre vers un partage de la responsabilité plus équitable, prévisible et durable.

Agenda item 3: Areas in need of support – Reception and admission (May 9, 10:15 – 13:00)

The areas in need of support outlined in the Refugee Compact are important to ensuring comprehensive responses to large refugee movements. We are encouraged that the measures and good practices

outlined here are all viewed as means to increase international cooperation and responsibility-sharing, in line with the overarching objective of the Compact.

We fully support the view that the application of comprehensive refugee responses will vary in different contexts and must align with national priorities, laws and decision-making. At the same time, we also should not lose sight of the commitments that we made in September 2016 in terms of applying the CRRF, particularly in relation to advancing a people-centred approach.

We are pleased to see that the measures outlined throughout the reception and admission section have been further refined. We firmly believe that such measures should improve access to protection, advance multi-stakeholder efforts, and include a strong emphasis on age, gender, and diversity considerations, including disability and youth. We also remain supportive in principle of establishing an asylum capacity support group, particularly in standardizing capacity strengthening activities.

Finally, in identifying international protection needs, we encourage UNHCR to continue to engage with the co-facilitators of the Global Compact on Migration to ensure that, when taken together, the Compacts will coherently advance policies and approaches that help to guarantee the right to seek asylum, meet protection needs in line with international obligations, and safeguard the human rights of all people on the move.

Agenda item 4: Areas in need of support – Meeting needs and supporting communities (May 9, 15:00 – 18:00)

We generally support the clarifications that have been made in this section regarding development assistance and the relationship to Agenda 2030, although we would ask UNHCR to clarify language around humanitarian and development assistance to recognize that they operate in different ways.

As noted by others, we strongly support the recognition in the chapeau for part IIIB that the Compact must not create any added burdens on refugee-hosting countries. If needed, this assertion could be further reinforced in the text. At the same time, we propose that language underlining that key to achieving this Compact's objectives will be multi-stakeholder efforts and partnerships to meet collective outcomes. We are indeed seeing such approaches embedded and underway in CRRF contexts – processes that should inform the development of this Compact.

Finally, we are disappointed to see that the health section does not include a reference to advancing resources and expertise to improve access to sexual and reproductive health services. Access to sexual and reproductive health services is a life-saving intervention, and it is a particular gap within responses to forced displacement. We therefore believe that the text should include a reference to the Minimum Initiative Service Package.

Agenda item 5: Areas in need of support – Solutions (May 10, 10:15 – 13:00)

Canada welcomes the further improvements to the section on solutions, including the stronger alignment between the proposed mechanisms for burden- and responsibility-sharing and the pursuit of durable solutions. This alignment will ensure that these mechanisms carry added value and build on proven responsibility-sharing initiatives, such as resettlement core groups.

We are also pleased to see more consistent acknowledgement of the need for solutions to be gender- and child-sensitive, including by promoting better access to resettlement and third country solutions for women and children. As noted previously, Canada stands ready to consider how we may be best placed to contribute resources and technical expertise in enlarging the pool of resettlement states, including through the Global Refugee Sponsorship Initiative.

We note that the latest draft omits reference to building resettlement capacity with the ultimate aim of providing resettlement places and other pathways for admission on a scale that would enable UNHCR's annual resettlement needs to be met. While fully recognizing that resettlement remains a sovereign decision to be exercised by states, in line with commitments in the New York Declaration, we believe acknowledgement of annual resettlement needs is an important element to motivate meaningful capacity development.

Finally, we welcome the reference to disaggregated reporting in relation to resettlement and complementary pathways for admission, as this will help to provide an accurate account and proper measurement of the impact of different programs. We recommend that paragraphs 100-102 refer to "complementary pathways for admission" as opposed to "other pathways for admission," which is consistent with paragraphs 10 and 14 of the CRRF.

Agenda item 6: Follow-up and review arrangements (May 10, 15:00 – 17:45)

This section of the draft Global Compact, while short, is in fact a very vital part of the text. While the contents of the Compact itself are important, perhaps of even greater importance is the path that we lay to foster strong application of this Compact.

We therefore welcome new details in this section, particularly the emphasis that the achievement of this Compact is a task for all UN Member States, together with relevant stakeholders. As we have underlined numerous times, whole-of-society approaches offer immense possibilities for improving refugee protection and better sharing responsibility.

We support UNHCR's commitment to work with stakeholders to develop a meaningful monitoring framework for the Compact. We welcome the initial informal discussion hosted by UNHCR on the development of indicators to assess the progress and outcomes of the Global Compact, and we are interested in being part of this process going forward. We are quite supportive of this process being based on existing data collection and monitoring efforts, but we are also aware that there are significant gaps in this regard. More reflection will be needed on the approach that will be taken by UNHCR to gather the needed information and report against these indicators. We agree with the view expressed

by many states that the development of these indicators ought to be a practical, and not a political, exercise.

We are very pleased to see the focus on including refugees in the Global Refugee Forum to provide them an opportunity to share their perspectives on the Compact's progress and impact. We would recommend including a reference to gender parity for that participation as well as the inclusion of diverse representation among participating refugees. We would encourage refugee participation in all major events and processes that relate to their well-being and responses to their movements.

We would also suggest that this section of the draft Compact could be strengthened by the recognition that the steps and processes undertaken to apply this Compact will need to be coordinated with other processes in relation to people on the move. We would therefore recommend that this section emphasize that UNHCR, states and other stakeholders will seek to coordinate the application of this Compact and the implementation of comprehensive refugee responses in ways that foster coherence with other processes and actions related to people on the move.