

OVERALL PROGRAMME AND FUNDING IN 2000
AND PROJECTIONS FOR 2001

1. An update on UNHCR's programme and funding projections for 2000 and 2001 was presented to the Executive Committee in October 2000 (A/AC.96/932/Corr.1 & 2). The tables that accompany this document provide further updated information on programme expenditure and funding in 2000 (Annexes I-II), a summary of programmes and funding requirements for 2001 (Annex III), and a list of 2000 contributions (Annex IV). A draft decision on programme and funding is proposed (Annex V) for endorsement by the Standing Committee.

I. PROGRAMME AND FUNDING IN 2000

Annual Programme Budget

2. It is anticipated that final figures for expenditure under the 2000 Annual Programme Budget will reach a total of \$ 721.3 million, amounting to \$ 103 million (or 13 per cent) less than the revised Annual Programme Budget (tentative total expenditure for activities programmed in 2000 and income for the year is provided in Annex I). This reduction reflects the results of a programme/budgetary review undertaken in the course of 2000 in order to adjust activities within the Annual Programme Budget to the projected level of income. Reductions in some countries were the result of delayed implementation, or of a favourable exchange rate. Total expenditure under the Operational Reserve amounts to \$ 51.4 million.

3. Contributions to the 2000 Annual Programme Budget totalled \$ 639.3 million. This combined with an estimated \$ 58.2 million in secondary income, makes a total of \$ 697.5 million in income for 2000. With the carry-over brought forward from 1999 of \$ 67.8 million, carry-over into 2001 could amount to \$ 44 million. In addition, a carry-over of \$ 2 million from the 2000 Supplementary Budget related to the operations in Timor and Caucasus will be incorporated in the 2001 Annual Programme Budget.

4. To cover a temporary shortfall pending the receipt of anticipated contributions, UNHCR resorted to the Working Capital and Guarantee Fund in accordance with the provisions of Article 6.4 (f) of the Financial Rules for Voluntary Funds administered by the High Commissioner for Refugees.¹ An amount of \$ 40 million was so used towards covering interim funding needs at the end of November 2000 that was reimbursed in December 2000.

5. Allocations from the 2000 Operational Reserve are shown in Annex II. Of the allocated total of \$ 51.4 million, 57 per cent was for the Africa region, including major allocations for assistance to Angolan refugees in Zambia, Congolese refugees in Gabon and the Democratic Republic of the Congo, as well as for emergency assistance to Eritrean refugees and internally displaced persons in Sudan and Eritrea.

¹ A/AC.96/503/Rev.7

6. Due to funding constraints, UNHCR limited its use of the 2000 Operational Reserve and a total of \$ 51.4 million was allocated. The minimum balance of \$ 10 million is retained and included in the carry over amount of \$ 44 million under the Annual Programme Budget.

Supplementary Programmes

7. The budget for 2000 Supplementary Programmes (see Annex I) amounts to \$ 89.7 million. Total expenditure is estimated at \$ 67 million, including \$ 29.9 million (45 per cent) for UNHCR's participation in humanitarian assistance in the Timor Operations and \$ 3.8 million for Angola. Of the remaining expenditure, Supplementary Programmes in Eritrea, Sierra Leone and the northern Caucasus region each amount to over 15 per cent. Contributions to the 2000 Supplementary Programmes totaled \$ 57.7 million. This combined with the an estimated \$ 4 million in secondary income, makes a total income of \$ 61.7 million. Taking into account the unobligated funds of \$ 11.9 million brought forward from 1999, and \$ 2 million carry-over to Annual Programme Budget, from Timor and Caucasus operations, the net carry-over into 2001 is estimated at some \$ 4.6 million. This represents approximately 39 per cent of the balance brought forward at the end of 1999.

II. OVERALL PROGRAMME AND FUNDING PROJECTIONS FOR 2001

8. For the second consecutive year, the Office has presented its needs in a unified budget format. At its plenary session in October 2000, the Executive Committee approved a total Annual Programm Budget of \$ 872.4 million (Annex III refers) which, together with the United Nations Regular Budget contribution of \$ 19.1 million and provisions for Junior Professional Officers (\$ 7 million), bring total requirements in 2001 to \$ 898.5 million. Since then, four Supplementary Programmes were established, namely for the Repatriation and Reintegration of Sierra Leonean refugees (\$ 19 million), internally displaced persons in Angola (\$ 11.5 million), Eritrean returnees and internally displaced persons (\$ 24.7 million) and the Global Consultations on International Protection (\$ 1 million) (Annex III refers). A breakdown of activities is contained in the Global Appeal and Addendum issued in December 2000. These estimates also include needs for the major humanitarian assistance programme in South-Eastern Europe (including the Kosovo operation), the Great Lakes region of Africa and the East and Horn of Africa.

9. While the High Commissioner greatly appreciates the pledges of \$ 237 million made at the Pledging Conference in New York and at the meeting in Geneva in December 2000 during the launching of the Global Appeal for needs in 2001, it is clear that, as in previous years, the approved 2001 Annual Programme Budget is unlikely to be funded in its entirety. Taking this into account, instructions were sent to all field offices on 18 October 2000 asking that they should plan the implementation of their 2001 operations in the expectation that they would only receive up to 80 per cent of their approved budgets. This instruction has been implemented and applies both to operational projects as well as to non-staff costs. A review of post levels is being undertaken to align support costs with operational activities. Due to contractual obligations, the latter is likely to take longer to implement.

10. In addition, the High Commissioner has initiated a review of the organization, re-examining the priorities of the Office and considering ways to meet these with the financial resources available. Three "Action" teams have been set up for this purpose. The first team will address structural questions, focusing on international protection, UNHCR's assistance and emergency capacity and the role of staff in carrying out UNHCR's mission and coordinating with partners on various issues. The second team will address immediate concerns, mostly in terms of savings, on the basis of the priorities established by the first team. It will recommend how best UNHCR can operate within the projected income for 2001 and how the size of the organization has to adapt to

the volume of its operational activities, as well as the impact of the "freeze" on activities that are unlikely to be implemented this year, for lack of adequate overall funding. The third team will review the funding mechanisms of the Office and make proposals to address the immediate problem of funding the Office's programmes in 2001 and 2002. It will also consider partnerships as alternative models for undertaking activities of direct or indirect concern to UNHCR. The result of this exercise will provide a more focused understanding of the Office's intrinsic identity and value, as well as what the size of the organization should be.

11. In view of the very low carry-over this year, it is of utmost importance that fresh contributions are announced and will be forthcoming soon. The High Commissioner thus appeals to Governments for an early announcement and payment of further contributions to avoid the risk of having to suspend part of the activities planned in 2001.

UNHCR - 2000 PROGRAMME / FUNDING REQUIREMENTS
(projections for 31 December 2000 - in millions of US dollars)

FUNDING SOURCE / PROGRAMME	2000 CURRENT BUDGET	2000 PROJECTED EXPENDITURE	UNOBLIGATED FUNDS CARRIED OVER FROM 1999	2000 FUNDING REQUIREMENTS	PROJECTED INCOME RECEIVED FOR 2000	OTHER ADJUSTMENTS / CANCELLATIONS	TOTAL PROJECTED INCOME	CURRENT PROJECTIONS FOR SURPLUS (SHORTFALL)
	(1)	(2)	(3)	(4) = (2)-(3)	(5)	(6)	(7) = (5)+(6)	(8) = (7)-(4)
<u>ANNUAL BUDGET</u>								
West and Central Africa	72.1	68.1	3.6	64.5				
The Great Lakes, East and Horn of Africa	187.9	168.0	9.0	159.0				
Southern Africa	31.5	31.2	1.7	29.5				
Sub-total	291.5	267.3	14.3	253.0	-			-
Central Asia, South West Asia, North Africa and the Middle East	80.0	72.0	8.7	63.3				
Asia and the Pacific	47.4	45.6	6.0	39.6				
Europe	67.4	63.0	1.8	61.2				
South-Eastern Europe	181.1	157.1	20.8	136.3				
Sub-total	248.5	220.1	22.6	197.5	-			-
The Americas	25.0	24.3	0.3	24.0				
Global Operations	43.0	38.6	14.0	24.6				
Headquarters	58.2	53.4	0.1	53.3				
Sub-total Annual Budget	793.6	721.3	66.0	655.3	635.8	53.5	689.3	34.0
Operational Reserve	30.7	-	1.8	(1.8)	3.5	4.7	8.2	10.0
GRAND TOTAL ANNUAL BUDGET	824.3	721.3	67.8	653.5	639.3	58.2	697.5	44.0
<u>SUPPLEMENTARY BUDGET</u>								
Assistance to Internally Displaced Persons in Angola	6.8	3.8	-	3.8	4.1		4.1	0.3
Eritrean Returnees and IDPs	18.1	11.4	-	11.4	14.8		14.8	3.4
Voluntary Repatriation and Reintegration of Sierra Leonean Ref.	14.3	10.2	3.0	7.2	8.1		8.1	0.9

Timor Operations*	37.5	29.9	8.9	21.0	17.5	4.0	21.5	0.5
Emergency Operation in the Northern Caucasus*	13.0	11.7	-	11.7	13.2		13.2	1.5
GRAND TOTAL SUPPLEMENTARY BUDGET	89.7	67.0	11.9	55.1	57.7	4.0	61.7	6.6
Junior Professional Officer Scheme	9.0	7.4	6.5	0.9	7.3	(0.2)	7.1	6.2
UN Regular Budget	19.1	19.7	-	19.7	19.7		19.7	-
GRAND TOTAL (All sources of funds)	942.1	815.4	86.2	729.2	724.0	62.0	786.0	56.8

*carry-over as annual programme budget in 2001

ALLOCATIONS FROM THE 2000 OPERATIONAL RESERVE
(in US dollars)

1. Operational Reserve approved by the EXCOM Session held in October 1999 (Doc. A/AC.96/916 refers):	82,108,300	
2. Allocations from the Operational Reserve (by regions/countries)		
<u>AFRICA</u>		
- Angola	Repatriation of Congolese (DRC) Refugees from Angola	798,700
- Angola	IDP Emergency Operation in Angola	2,000,000
- Cameroon	Repatriation of Chadian refugees	261,900
- Chad	Reintegration of Chadian returnees	650,000
- Congo, Rep.	Influx of Congolese (DRC) refugees	1,393,000
- Côte d'Ivoire	Repatriation of Liberian refugees	923,513
- Côte d'Ivoire	Overexpenditure 99/AP/ICO/CM/201	150,000
- Côte d'Ivoire	Overexpenditure 99/LB/ICO/RP/370	64,300
- Djibouti	Assistance to Cyclone affected camps in Djibouti	180,000
- Eritrea	Emergency Assistance to Eritrean Refugees and IDPs	2,816,826
- Eritrea	Repatriation of Eritreans from Sudan and Yemen	1,590,000
- Ethiopia	Programme for refugee children and adolescents	150,000
- Ethiopia	Environmental activities	200,000
- Ethiopia	Reintegration of Ethiopian returnees	1,500,000
- Ethiopia	Strengthening Reproductive Health Services in Communities in Crisis	29,000
- Ethiopia	Overexpenditure 99/AP/ETH/RP/373 (Repatriation of Somalis)	150,696
- Gabon	Assistance to refugees from Congo Brazzaville	2,475,000
- Guinea	Assistance to refugees from Guinea Bissau	96,000
- Guinea	30th Anniversary of the OAU Refugee Convention	186,840
- Guinea	Prevention of Sexual Violence against Women and Girls	83,800
- Guinea	Strengthening Reproductive Health Services in Communities in Crisis	41,000
- Kenya	Rational Energy Supply & Education project in Dadaab & Kakuma	600,000
- Kenya	Repatriation assistance to various refugees	854,400
- Kenya	Firewood-related environmental degradation	1,200,000
- Liberia	Assistance to Sierra Leonean survivors of violence	128,500
- Liberia	Assistance to Sierra Leonean at-risk refugee children	57,964
- Namibia	Influx of Angolan refugees	327,000
- Rwanda	Environmental activities	170,000
- Rwanda	Micro-credit activities for returnees in Rwanda	290,000
- South Africa	Strengthening Reproductive Health Services in Communities in Crisis	151,300
- South Africa	Roll back Xenophobia campaign	28,000
- South Africa	Vocational Skills Training	747,234
- Sudan	Repatriation of Eritrean refugees	393,000
- Sudan	Emergency Assistance to Eritrean Refugees	1,880,000
- Sudan	Environmental Rehabilitation of refugee-affected areas	173,729
- Tanzania	Establishment of new refugee camp in Kitali Hills for Burundi refugees	600,000
- Tanzania	Strengthening Reproductive Health Services in Communities in Crisis	50,000
- Uganda	Strengthening Reproductive Health Services in Communities in Crisis	77,000
- Zambia	Influx of Angolan refugees	5,598,000
- Zambia	Strengthening Reproductive Health Services in Communities in Crisis	26,000
- Zimbabwe	Environmental activities	68,000
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Sub-Total		29,160,702

ASIA AND THE PACIFIC

- Australia	Private Sector Fund Raising activities	222,000
- China	Protection/Assistance to North Korean refugees	303,000
- China	UNHCR presence in Hong Kong	100,000
- Indonesia	Increased number of asylum seekers	875,000
- Indonesia	Law training for at-risk provinces in Indonesia	350,000
- Japan	Private Sector Fund Raising activities	447,000
- Japan	Regional Emergency Training Center	327,811
- Lao, People's Rep.of	Reintegration of Laotian returnees in Bokeo	304,000
- Papua New Guinea	Repatriation to Irian Jaya, Indonesia	155,600
- S.R.of Vietnam	Assistance to flood victims	50,000
- Other Countries	Aid to snowstorm victims in Mongolia	25,000
	Sub-Total	3,159,411

EUROPE

- Azerbaijan	Local Settlement of IDPs and Refugees in Azerbaijan	1,760,000
- France	Private Sector Fund Raising activities	356,000
- Greece	Private Sector Fund Raising activities	93,900
- Italy	Private Sector Fund Raising activities	468,200
- Spain	Private Sector Fund Raising activities	664,000
- Turkey	Increased requirements for refugees in Turkey	500,000
- Turkey	Reintegration of Turkish Kurdish returnees	22,500
- United Kingdom	Private Sector Fund Raising activities	202,900
	Sub-Total	4,067,500

AMERICAS

- Argentina	Private Sector Fund Raising activities	150,000
- Canada	Private Sector Fund Raising activities	70,000
- Colombia	Move of UNHCR premises due to security situation	56,000
- Colombia	New programme activities in relation to Colombian situation	280,000
- Ecuador	New programme activities in relation to Colombian situation	34,000
- Guatemala	UNHCR presence in Guatemala	270,000
- USA	Private Sector Fund Raising activities	1,219,000
- Venezuela	New programme activities in Panama in relation to Colombian situation	26,000
- Western L.A.	New programme activities in relation to Colombian situation	331,000
	Sub-Total	2,436,000

CASWANAME

- Afghanistan	Environmental Protection and Management	100,000
- Iran	Extension of Joint Programme for Voluntary Repatriation of Afghan refugees	1,000,000
- Iraq	Construction of Makhmour refugee camp	320,000
- Kazakhstan	Assistance to newly arrived Chechens	87,000
- Kazakhstan	Project for At-Risk Refugee Children & Adolescents (Mahel study)	23,000
- Kyrgyzstan	Assistance to newly arrived Chechens	12,500
- Kyrgyzstan	Project for At-Risk Refugee Children & Adolescents (Mahel study)	40,000
- Kyrgyzstan	Repatriation of Tajik refugees	324,500
- Pakistan	Environmental activities	100,000
- Pakistan	Voluntary repatriation of Afghan refugees	316,000
- Pakistan	New arrivals in NWFP and Quetta	950,000
- Pakistan	Plan for Drought Affected Refugees in Baluchistan	620,000
- Pakistan	Project for At-Risk Refugee Children & Adolescents	105,000

- Tajikistan	Project for At-Risk Refugee Children & Adolescents (Mahel study)	65,000
- Tajikistan	Displacement of Afghans on the Tajik border	187,000
- Turkmenistan	Project for At-Risk Refugee Children & Adolescents (Mahel study)	30,000
- Turkmenistan	Repatriation of Tajik refugees	400,000
- U.Arab Emirates	Private Sector Fund Raising activities	17,300
- Uzbekistan	Project for At-Risk Refugee Children & Adolescents (Mahel study)	17,000
- Yemen	Emergency Assistance to Eritrean Refugees	250,000
- Yemen	Relocation of Somali refugees to Al Kharaz camp	580,000
	Sub-Total	5,544,300

GLOBAL OPERATIONS

	Emergency Field Coord. Training under the umbrella of OCHA	100,000
	Temporary Assistance in Emergency Response Service	60,000
	Environmental Assessment in Refugee Operations	199,000
	EU funded Public Awareness Campaign	430,391
	Financial Management Manual	70,000
	Learning programme for Training in Staff Development	67,600
	Consultancy in ITTS	65,000
	Promoting Co-existence	125,000
	Additional Requirements for UNHCR's Communication Work	1,550,500
	Enhancing Nutritional Status of Refugee Women and Children	195,000
	Research Activities on current policy issues	150,000
	Scoping Project PROFILE	235,000
	Strengthening of the Evaluation Unit	230,770
	Strengthening Reproductive Health Services in Communities in Crisis	190,000
	Strengthening emergency preparedness and response capacity	800,000
	Supply of Visibility and Promotional Items	235,000
	P.I. Camp Sadako and Sports Activities	160,000
	Private Sector Fund Raising activities	70,000
	Sub-Total	4,933,261

HEADQUARTERS

	Requirements for the preparation of UNHCR's 50th Anniversary	394,000
	Additional Requirements for UNHCR's Communication Work	1,055,554
	Career Supporting Services	65,457
	PSFR Financial and Policy Guidelines	64,000
	Development of Family sensitive work environment	68,000
	Training material for the Peer Support Personnel Network	32,331
	Evaluation of Vocational Training Programme in Tanzania	25,000
	30th Anniversary of the OAU Refugee Convention	60,660
	Print Publication Consultancy	48,000
	Scoping Project PROFILE	35,000
	Temporary Assistance post in SALU	48,797
	Archives for the International Criminal Tribunal for the Former Yugoslavia	30,000
	Advancement of Gender Equity within the UN System	155,000
	Sub-Total	2,081,799

Total allocated **51,382,973**

3 Tentative balance as of 31 December 2000 **30,725,327**

UNHCR - 2001 PROGRAMME / FUNDING REQUIREMENTS

FUNDING SOURCE / PROGRAMME	2001 PROGRAMME NEEDS	TENTATIVE ESTIMATES FOR UNOBLIGATED FUNDS ANTICIPATED TO BE CARRIED OVER FROM 2000	2001 FUNDING REQUIREMENTS
	(1)	(2)	(3) = (1 - 2)
A - ANNUAL BUDGET			
Programmed Activities			
Great Lakes	91.9	0.5	91.4
East and Horn of Africa	98.1	2.1	96.0
West and Central Africa	71.6	3.8	67.8
Southern Africa	30.9	0.2	30.7
Other Africa			-
Sub-total	292.5	6.6	285.9
North Africa	7.8	0.5	7.3
The Middle East	19.6		19.6
South-West Asia	44.6		44.6
Central Asia	6.7	-	6.7
Other Caswaname		2.8	
South Asia	22.1	7.1	15.0
East Asia and the Pacific	34.3	2.2	32.1
Other Asia			
Eastern Europe	43.0	0.1	42.9
South-Eastern Europe	138.8	3.9	134.9
Central Europe and the Baltic States	15.8	0.1	15.7
Western Europe	18.7		18.7
Other Europe		0.5	
North America and the Caribbean	7.1	-	7.1
Central America	7.7	-	7.7
South America	10.6	-	10.6
Global Operations	50.0	9.2	40.8
Headquarters	73.8	0.2	73.6
Unrestricted		0.8	(0.8)
Carry-over from 2000 Supplementary Budgets (Timor and Caucasus)		2.0	(2.0)
Total Programmed Activities	793.1	36.0	760.4
Operational Reserve	79.3	10.0	69.3
TOTAL ANNUAL BUDGET	872.4	46.0	829.7
B/ SUPPLEMENTARY BUDGET			
Global Consultations for International Protection	1.0		1.0
Repatriation and Reintegration of Sierra Leonan Refugees	19.0	0.9	18.1
Internally Displaced Persons in Angola	11.5	0.3	11.2
Eritrean Returnees and IDPs	24.7	3.4	21.3
Total Supplementary Budget	56.2	4.6	51.6
Junior Professional Officers	7.0	6.2	0.8
UN Regular Budget	19.1	-	19.1
GRAND TOTAL	954.7	56.8	901.2

CONTRIBUTIONS TO 2000 UNHCR ASSISTANCE PROGRAMMES
(in United States Dollars)
Situation as at 30 January 2001

DONOR		AMOUNT IN US\$
1	Government of the United States of America	245,231,712
2	Government of Japan	99,769,437
3	Government of the Netherlands	47,920,561
4	Government of Sweden	41,949,030
5	European Commission	40,850,517
6	Government of Norway	40,503,630
7	Government of Denmark	37,415,599
8	Government of the United Kingdom	30,038,448
9	Government of Canada	16,919,064
10	Government of Germany	15,144,266
11	Government of Switzerland	14,563,132
12	Government of Australia	11,218,273
13	Government of Finland	11,151,868
14	Government of Italy	10,564,706
15	Government of France	8,092,388
16	Private donors Italy	4,293,883
17	Government of Belgium	3,797,017
18	Private donors Japan	3,227,317
19	Private donors United States of America	2,568,049
20	Government of Ireland	2,516,864
21	Government of Spain	2,166,574
22	United Nations Trust Fund for Human Security-Gov of Japan	1,906,340
23	Government of Portugal	1,750,000
24	Private donors United Kingdom	1,632,256
25	Government of the Republic of Korea	1,100,000
26	Government of New Zealand	947,712
27	Private donors Germany	827,839
28	Government of Austria	746,713
29	Private donors Spain	610,238
30	Private donors United Arab Emirates	541,978
31	Government of South Africa	502,873
32	Government of Luxembourg	498,278
33	Private donors Netherlands	426,191
34	Government of Greece	300,000
35	Government of Kuwait	251,869
36	Government of China	250,000
37	Government of Turkey	250,000
38	Government of Malaysia	220,000
39	Government of Saudi Arabia	206,402
40	Government of the United Arab Emirates	108,000
41	Private donors France	104,142
42	Government of Mexico	102,500
43	Government of Chile	100,000
	SUB-TOTAL	703,285,666
	REMAINING DONORS (50)	1,041,008
	GRAND TOTAL	704,326,674

DRAFT DECISION

The Standing Committee,

Recalling the Executive Committee's decision at its fifty-first session on programme, administrative and financial matters (A/AC.96/932, para. 21)

OP1 *Notes* that the UNHCR's overall needs for 2001 based on currently known requirements amounts to \$ 898.5 million as approved by the Executive Committee (which includes the allocation of \$ 19.1 million from the United Nations Regular Budget and \$ 7 million for Junior Professional Officers), and an additional \$ 56.2 million for four Supplementary Programmes;

OP2 *Notes* that, in view of the low carryover from 2000 and projected levels of income in 2001, UNHCR has instructed its field offices to plan implementation of its programmes in the expectation that they will only receive up to 80 per cent of approved budgets;

OP3 *Emphasizes* the importance of the international community providing adequate funding for UNHCR's programmes;

OP4 *Stresses* that, with the introduction of the unified budget since the year 2000, early announcements and payments of contributions are essential to allow the continuation and timely implementation of the UNHCR's Programmes;

OP5 *Urges* all Governments to identify additional contributions for UNHCR's programmes in 2001.