# MOCRATIC REPUBLIC GLOBAL REPORT DEMOCRATIC REPUBLIC OF THE CONGO BURUND KINSHASA UNHCR Country Office / Liais UNHCR Regional Off UNHCR Sub-Office **UNHCR Field Office** UNITED REP OF TANZANIA LUANDA **IDP** Population 250,000 to 500,000

## **Overview**

### **Operational highlights**

- Tensions and armed clashes in the Central African Republic (CAR) led to an influx of refugees into the Democratic Republic of the Congo (DRC) from April 2013. The DRC Government allowed the establishment of four new refugee camps in the north of the country to ease the burden on host communities. By year-end, they hosted more than 23,000 Central African refugees, for whom UNHCR and partners mobilized to protect and assist.
- The organization facilitated the voluntary repatriation of more than 68,000 DRC refugees,

including almost 63,000 from Congo who received a cash grant. In addition, community-based projects were implemented in return areas to ensure social cohesion and enhance local infrastructure.

- UNHCR helped some 8,300 refugees to repatriate in safety and dignity from the DRC, including more than 7,000 to Rwanda and over 1,100 to Burundi.
- To provide privacy and protection from severe weather, shelter kits were distributed to over 31,300

UNHCR's presence   2013	
Number of offices	14
Total personnel	351
International staff	63
National staff	242
JPOs	3
UN Volunteers	38
Others	5

internally displaced people (IDPs) households, including 29,900 in North Kivu and 1,400 in Orientale Province.

• In order to prevent statelessness in the country, some 4,500 children received birth certificates.

## People of concern

The main populations of concern in the DRC during 2013 included refugees from the CAR, who arrived in Equateur and Orientale Provinces after April 2013, owing to the ongoing conflict in their country; DRC

returnees mainly from Congo; IDPs mainly living in North and South Kivu, Katanga and Orientale Provinces; and former Angolan refugees whose refugee status had ceased.

Type of population	Origin	Total	Of whom assisted by UNHCR	Per cent female	Per cent under 18
Refugees	Central African Rep.	53,400	23,100	51	55
	Rwanda	43,700	11,400	54	59
	Burundi	9,800	9,800	49	52
	Uganda	2,700	2,700	59	72
	Sudan	2,600	2,600	47	45
	Congo	700	140	40	43
	Angola	600	600	44	48
	Others	60	60	48	50
Asylum-seekers	Burundi	900	900	51	57
	Rwanda	400	400	51	62
	Others	210	210	42	41
IDPs	Dem. Rep. of the Congo	2,963,800	1,634,000	56	63
Returned IDPs, including people in an IDP-like situation	Dem. Rep. of the Congo	595,200	43,000	55	63
Others of concern	Former refugees from Angola of concern to UNHCR	71,300	11,500	52	46
Returnees (refugees)*	Congo	62,900	62,900	52	61
	Sudan	4,500	-	52	61
	Others	1,100	490	52	61
	Total	3,813,870	1,803,800		

<sup>\*</sup> Demographic breakdown of returnees refers to all returnees

## Results in 2013

### **Achievements and impact**

The following matrix contains examples of objectives and targets set for UNHCR's programme interventions in this operation in 2013. Short commentaries on the

end-year results and impact on people of concern are provided, including indications of why targets may not have been met.

2013 activities	People of concern (PoC)	2013 comprehensive target	2013 year-end result
TAIR PROTECTION PROCESSES AND ROOM MENTATION			

#### **FAIR PROTECTION PROCESSES AND DOCUMENTATION**

#### The quality of registration and profiling is improved or maintained

**Results/impact:** UNHCR registered approximately 46 per cent of the IDP population individually. The increased activities of different insurgent groups, mainly in the Kivu provinces, saw the number of IDPs in the DRC increase from 2.7 million in December 2012 to almost 3 million in December 2013. All CAR refugees living in camps were individually registered (half of CAR refugees present in the country), as were 83 per cent of Congolese returnees.

**Gap:** Lack of access due to security problems, logistical constraints and the increasing number of IDPs within the DRC, prevented UNHCR from reaching its registration target in 2013. With regard to CAR refugees, registration was only conducted for refugees living in camps, as access to host communities remained difficult.

% of PoC registered on individual basis	IDPs	100%	46%
	CAR refugees	100%	45%

#### **BASIC NEEDS AND ESSENTIAL SERVICES**

#### Shelter and Infrastructure are established

**Results/impact:** Shelter material and tool kits were provided to returnees from Congo. In Equateur Province, 610 vulnerable households received shelter assistance. CAR refugees in camps were temporarily accommodated in communal shelter while individual shelters were erected. Transitional shelter support was provided to IDPs, mainly in the Kivus and Orientale Province.

**Gap:** Owing to limited resources, UNHCR could only provide shelter assistance for CAR refugees living in camps. For returnees, owing to limited resources, durable shelter solutions were available only for the most vulnerable families.

% of households living in adequate dwellings	CAR refugees	100%	50%
	Returnees	100%	53%

#### Population has optimal access to education

**Results/impact:** In 2013, 65 classrooms were built in Mole, Inke and Boyabu refugee camps. All 4,480 school-aged CAR refugee children in camps received school kits and attended primary school. For returnes, six schools were built in Equateur Province (two in Mbandaka, two in Buburu, one in Libenge and one in Imesse).

**Gap:** Owing to limited resources, Central African refugee children in camps could not access secondary education. Moreover, the delivery of primary school kits was delayed owing to logistical and access difficulties. Most schools in returnee areas in Equateur were in poor condition and will require rehabilitation.

# of educational facilities constructed and accessible for children with disabilities	CAR refugees	87	65
% of PoC aged 6-13 years enrolled in primary education	Returnees	95%	62%

#### Population has optimal access to reproductive health and HIV services

**Results/impact:** In addition to sensitization campaigns and condom distribution, UNHCR piloted a project aimed at providing a safer environment for 176 people identified as having engaged in transactional sex in IDP camps in North Kivu. An HIV and AIDS prevention and response programme was established for CAR refugees, in line with IASC guidelines. This allowed 89 refugees living with HIV to continue their antiretroviral treatment. A reproductive health programme was also in place, which prevented maternity-related deaths in the camps in 2013.

**Gap:** HIV and AIDS services were only available to a small proportion of IDPs due to limited access to displacement areas and the need to prioritize the response to the CAR refugee influx.

Extent to which PoC had access to HIV services	IDPs	100%	30%
% of HIV-positive PoC eligible for ART who receive antiretroviral therapy	CAR refugees	100%	100%

2013 activities People of concern (PoC) 2013 comprehensive target result

#### **DURABLE SOLUTIONS**

#### The potential for integration is realized

**Results/impact:** In 2013, no voluntary repatriation of former Angolan refugees took place. However, local integration was pursued and some 6,000 residence cards were distributed to former Angolan refugees who opted for local integration in the Bas-Congo Province and in Kinshasa.

**Gap:** Due to financial constraints, the provision of residence permits for all of the 47,880 candidates for local integration was not possible in 2013. The exercise will continue in 2014 for those remaining.

% of PoC opting for local integration who had locally integrated	Former Angolan	50%	10%
	refugees		

#### The potential for voluntary return is realized

**Results/impact:** UNHCR facilitated the voluntary repatriation of more than 68,000 former DRC refugees in 2013, with some 62,500 of them repatriating to Equateur Province and 286 to South Kivu Province.

To ensure the safety and dignity of returnees, UNHCR established seven transit centres and 13 assembly points in Equateur, and two transit centres in South Kivu. Special assistance was provided for almost 2,000 returnees with specific needs. Cash grants were distributed to all returnees in Equateur and return packages to those in South Kivu.

% of PoC with intention to return had returned voluntarily Returnees 85%	100%
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#### SECURITY FROM VIOLENCE AND EXPLOITATION

#### The risk of sexual and gender-based violence (SGBV) is reduced and the quality of the response improved

**Results/impact:** CAR refugee survivors of SGBV received medical, legal and psychological support. Urban refugees received medical, psychological as well as social and economic reintegration assistance in North Kivu and Katanga, and medical assistance in Kinshasa and South Kivu. UNHCR provided medical and legal assistance to all returnees in Equateur, where more than 600 cases were identified in 2013.

Extent to which known SGBV survivors receive support	Returnees	85%	100%
	CAR refugees	100%	100%

#### **Partners**

#### Implementing partners

#### Government agencies:

Commission nationale pour les réfugiés

#### NGOs:

Actions et interventions pour le développement et l'encadrement social. African Initiative for Relief and Development, Agir pour le genre, Association pour le développement social et la sauvegarde de l'environnement, Équipe d'encadrement des réfugiés urbains de Kinshasa, Femmes en mission pour soutien et action aux vulnérables confondus, German Agro-Action, Groupe d'appui-conseils aux réalisations pour le développement endogène, International Emergency and Development Agency Relief, INTERSOS, Médecins d'Afrique, Mouvement international des droits de l'enfant, Première urgence, Search for Common Ground, Women for Women International

#### Others:

UNOPS, UNV

#### **Operational partners**

#### Others:

UNICEF, WFP

#### Assessment of results

In 2013, the DRC successfully repatriated almost 63,000 DRC refugees from neighbouring Congo, with the remaining 30,000 due to be repatriated in early 2014. Reintegration was aided by cash grants and return packages, and the most vulnerable received shelter assistance. Communities receiving returnees benefitted from support that included expanding or rehabilitating schools and health posts, and the drilling of additional wells to ensure sufficient water supply.

SGBV awareness-raising and prevention campaigns were launched for all populations of concern, as well as for local authorities and the military, in different provinces. Meanwhile, the existing referral system, which provided judicial, psychological, social, medical and economic support to survivors and their families, continued. With UNHCR support, 100 women underwent necessary surgery at two provinces.

Protection monitoring and protection by presence remained essential activities in IDP areas. In South Kivu, more than 23,400 protection incidents and almost 1,600 conflict incidents were recorded during the year of which some 970 were resolved with the support of mobile courts. The organization, together with partners, provided emergency shelter for the most vulnerable IDPs and returnees.

CAR refugees in camps had access to essential services such as health, water, education and food. Specific focus was given to agricultural activities in order to improve the self-reliance of the refugee population in the camps. However, owing to the remoteness of the area, the lack of infrastructure and the inaccessibility of certain areas during the rainy season, UNHCR was not able to reach out to CAR refugees living outside the camps.

### Working with others

UNHCR led the Protection Cluster, the technical working group for shelter and the working group on SGBV prevention and awareness raising, and coordinated camp coordination and camp management activities. The organization also participated in the Humanitarian Country Team, the UN Country Team and the Humanitarian Advisory Group.

The Office helped to prepare the Humanitarian Action Plan and other joint funding requests. Sub-agreements were signed with 15 implementing partners in five DRC provinces and capacity-building activities were carried out with the Government's refugee body, Commission nationale pour les réfugiés, to improve refugee status determination procedures and ensure that international standards were met.

## Financial information

The comprehensive budget for UNHCR's operation in the DRC, set at USD 155.9 million in early 2013, grew to USD 196.6 million – a rise of 24 per cent compared to 2012 requirements. The developing crisis in the CAR and ongoing displacement challenges in eastern DRC were the main reasons for this increase, for which supplementary budgets were established in 2013. The level of funding available for the DRC operation allowed for overall expenditure of USD 80.4 million, corresponding to 30 38.3 per cent of overall requirements.

# Expenditure in the Democratic Republic of the Congo | 2009 to 2013



Budget, income and expenditure in the De	mocratic Repu	ıblic of the Co	ngo   USD		
Operation	PILLAR 1 Refugee programme	PILLAR 2 Stateless programme	PILLAR 3 Reintegration projects	PILLAR 4 IDP projects	Total
FINAL BUDGET	84,295,442	1,763,709	24,572,564	85,995,703	196,627,418
Income from contributions <sup>1</sup>	41,363,294	0	2,750,836	4,695,151	48,809,281
Other funds available / transfers	6,950,818	1,402,687	9,473,934	14,195,725	32,023,164
Total funds available	48,314,113	1,402,687	12,224,769	18,890,876	80,832,444
EXPENDITURE BY OBJECTIVE					
Favourable Protection Environment					
International and regional instruments	3,673	139,187	0	225,290	368,151
Law and policy	213,629	0	0	0	213,629
Administrative institutions and practice	49,260	0	0	0	49,260
Access to territory and refoulement risk reduced	305,602	0	0	0	305,602
Public attitude towards people of concern	628,180	139,188	0	331,247	1,098,615
Subtotal	1,200,344	278,375	0	556,537	2,035,257
Fair Protection Processes and Documentation					
Reception conditions	165,618	0	0	0	165,618
Registration and profiling	1,117,474	139,187	0	247,703	1,504,365
Status determination procedures	736,501	0	0	84,980	821,481
Individual documentation	245,888	0	0	0	245,888
Civil registration and status documentation	522,175	556,489	0	84,380	1,163,044
Family reunification	27,025	0	0	0	27,025
Subtotal	2,814,681	695,676	0	417,064	3,927,421
Security from Violence and Exploitation					
Protection from crime	243,984	0	0	0	243,984
Protection from effects of armed conflict	91,058	0	572,222	2,530,085	3,193,365
Prevention and response to SGBV	1,778,976	0	473,744	1,548,178	3,800,898
Freedom of movement and detention risk reduced	222,774	0	236,871	0	459,645
Protection of children	535,031	0	0	0	535,031
Subtotal	2,871,823	0	1,282,837	4,078,262	8,232,922

Operation	Refugee programme	Stateless programme	Reintegration projects	PILLAR 4 IDP projects	Total
Basic Needs and Essential Services					
Health	2,576,782	0	1,739,446	7,361	4,323,588
Reproductive health and HIV services	596,251	0	1,991,513	658,041	3,245,805
Nutrition	120,821	0	0	0	120,821
Food security	1,162,817	0	0	0	1,162,817
Water	1,058,878	0	545,373	0	1,604,251
Sanitation and hygiene	544,484	0	236,871	186,223	967,579
Shelter and infrastructure	1,722,578	0	1,459,903	2,454,937	5,637,418
Basic and domestic items	1,206,358	0	0	782,970	1,989,329
Services for people with specific needs	963,414	0	256,495	1,208	1,221,117
Education	1,124,691	0	1,342,870	84,980	2,552,541
Subtotal	11,077,073	0	7,572,472	4,175,721	22,825,266
Community Empowerment and Self-Reliance					
Community mobilization	639,884	139,188	473,743	180,660	1,433,475
Coexistence with local communities	663,585	139,187	239,477	386,749	1,428,998
Natural resources and shared environment	166,705	0	0	84,980	251,685
Self-reliance and livelihood activities	285,379	0	879,682	512,638	1,677,699
Subtotal	1,755,553	278,375	1,592,903	1,165,027	4,791,857
Durable Solutions					
Comprehensive solutions strategy	350,099	0	0	84,980	435,079
Voluntary return	8,433,821	0	352	195,818	8,629,991
Reintegration	0	0	322,410	0	322,410
Integration	1,148,800	0	0	0	1,148,800
Resettlement	672,233	0	0	0	672,233
Subtotal	10,604,952	0	322,762	280,798	11,208,513
Leadership, Coordination and Partnerships					
Coordination and partnerships	212,590	139,188	0	117,808	469,586
Camp management and coordination	90,615	0	0	1,176,064	1,266,679
Donor relations and resource mobilization	693,855	0	0	200,628	894,483
Subtotal	997,060	139,188	0	1,494,500	2,630,747
Logistics and Operations Support					
Logistics and supply	11,056,163	0	757,326	2,821,070	14,634,558
Operations management, coordination and support	1,273,513	0	267,725	953,361	2,494,599
Subtotal	12,329,676	0	1,025,051	3,774,430	17,129,157
Headquarters and Regional Support					
Technical advice and support to operations	561	0	0	0	561
Media relations and public affairs	240	0	0	0	240
Subtotal	801	0	0	0	801
Balance of instalments with implementing partners	4,662,161	11,073	428,745	2,556,341	7,658,321
Total	48,314,125	1,402,687	12,224,769	18,498,681	80,440,262
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<sup>&</sup>lt;sup>1</sup> Income from contributions includes indirect support costs that are recovered from contributions to Pillars 3 and 4, supplementary budgets and the "New or additional activities – mandate-related" (NAM) Reserve. Contributions towards all pillars are included under Pillar 1.